

CALIFORNIA STATE ASSOCIATION OF COUNTIES
BOARD OF DIRECTORS
December 3, 2008
Grand Hyatt Hotel, San Diego, CA

MINUTES

Presiding: Richard Gordon, President

1. ROLL CALL

Alameda	absent	Orange	absent
Alpine	Terry Woodrow	Placer	Jim Holmes
Amador	Louis Boitano	Plumas	Bill Powers
Butte	absent	Riverside	John Tavaglione
Calaveras	Merita Callaway	Sacramento	Roger Dickinson
Colusa	Mark Marshall	San Benito	Reb Monaco
Contra Costa	absent	San Bernardino	absent
Del Norte	David Finigan	San Diego	Greg Cox
El Dorado	James Sweeney	San Francisco	absent
Fresno	Henry Perea	San Joaquin	Larry Ruhstaller
Glenn	Tom McGowan	San Luis Obispo	Harry Ovitt
Humboldt	Johanna Rodoni	San Mateo	Gordon/Jacobs Gibson
Imperial	Gary Wyatt	Santa Barbara	Joni Gray
Inyo	Susan Cash	Santa Clara	Liz Kniss
Kern	absent	Santa Cruz	Mark Stone
Kings	Tony Oliveira	Shasta	Mark Cibula
Lake	absent	Sierra	absent
Lassen	Robert Pyle	Siskiyou	Michael Kobseff
Los Angeles	absent	Solano	Mike Reagan
Madera	Bigelow/Dominici	Sonoma	Mike Kearns
Marin	Susan Adams	Stanislaus	Dick Monteith
Mariposa	Lyle Turpin	Sutter	Larry Munger
Mendocino	Delbar/Wattenburger	Tehama	Bob Williams
Merced	Mike Nelson	Trinity	Judy Pflueger
Modoc	Mike Dunn	Tulare	Phillip Cox
Mono	"Hap" Hazard	Tuolumne	Richard Pland
Monterey	Fernando Armenta	Ventura	Kathy Long
Napa	Brad Wagenknecht	Yolo	Mike McGowan
Nevada	Ted Owens	Yuba	absent

The presence of a quorum was noted.

2. APPROVAL OF MINUTES

The minutes of September 11, 2008 were approved as previously mailed.

3. ELECTION OF 2009 CSAC EXECUTIVE COMMITTEE

The following members were elected to serve on the CSAC Executive Committee for 2009 (in addition to CSAC officers):

Urban Section

Greg Cox, San Diego
Roger Dickinson, Sacramento
Federal Glover, Contra Costa
Don Knabe, Los Angeles
Liz Kniss, Santa Clara
Kathy Long, Ventura
Paul Biane, San Bernardino (alternate)

Suburban Section

Susan Adams, Marin
Phil Cox, Tulare
Mike Nelson, Merced
Mike McGowan, Yolo (alternate)

Rural Section

Merita Callaway, Calaveras
Robert Williams, Tehama
Susan Cash, Inyo (alternate)

Ex-Officio Members

Valerie Brown, Sonoma, NACo President-Elect
Brian Dahle, Lassen, NACo WIR President

Advisors

Susan Muranishi, CAOAC President and Alameda County Administrator
Benjamin De Mayo, Orange County Counsel

4. CSAC POLICY COMMITTEE REPORTS

Administration of Justice. Supervisor Ronn Dominici, Chair of the CSAC Administration of Justice policy committee, presented the committee's report from the meeting held on December 2, 2008. The agenda included one action item for consideration by the Board of Directors. It was a report published by the Judicial Council assessing the state's delinquency court system, as contained in the briefing materials. The two-year study culminated in a series of 58 recommendations for improving case-level performance, hearings, youth services and sanctions, among other areas. The project's goal was to help improve both the administration of justice and the lives of youth, victims and other community members affected by the delinquency system by setting an agenda for system improvements over the coming years.

The policy committee recommended that the Board of Directors receive and accept the report and findings of the Juvenile Delinquency Court Assessment (JDCA). The "receive and accept" recommendation is interpreted to mean that the committee has (1) literally received the report, (2) generally acknowledges it as a quality piece of work with sound content, and (3) will

consider the content to the extent that it is relevant to them. Accepting and receiving the JDCA report does not mean that CSAC endorses any conclusions or recommendations.

Motion and second to approve the policy committee recommendation to "receive and accept" the JDCA report. Motion carried unanimously.

Agriculture and Natural Resources. Supervisor Mike Nelson, Chair of the CSAC Agriculture & Natural Resources policy committee, presented the committee's report from the meeting held on December 1, 2008. The agenda included one action item for consideration by the Board of Directors. It was a resolution in support of Extended Producer Responsibility (EPR). Extended Producer Responsibility is the extension of the responsibility of producers, and all entities involved in the product chain, to reduce impacts of a product and its packaging. Manufactured goods and packaging constitute approximately 75% of the materials managed by government jurisdictions (US EPA). Consumer products and packaging may contain toxins such as heavy metals, certain plastics, or harmful substances that pose a threat to human health and the environment. Current federal and state policies often make local government responsible for waste diversion, enforcing product disposal bans, hazardous waste collection, or other costly waste management programs, without providing funding.

The resolution supports a shift in financial and physical responsibility from local government to those benefiting economically from the sale of the products they produce. An "Extended Producer Responsibility Framework Approach" is a comprehensive environmental policy that addresses producer responsibility by using a set of criteria to evaluate products, along with established processes, plans and certifications to provide a consistent approach for a wide scope of products.

The policy committee recommended that the Board of Directors adopt the resolution as contained in the briefing materials. CSAC's Climate Change Principles currently contain support for greater manufacturer responsibility and product stewardship. Additionally, the National Association of Counties (NACo) adopted a similar resolution in July, 2008.

Motion and second to approve the policy committee recommendation to adopt the Resolution in Support of Extended Producer Responsibility Framework Approach (attached). Motion carried unanimously.

Government Finance & Operations. The CSAC Government Finance & Operations policy committee met on December 2, 2008. The agenda included two action items for consideration by the Board of Directors.

The first action was to recommend that the Board of Directors approve the formation of a task force to develop proposals to reform the state-local fiscal relationship. This was the result of a panel presentation on that issue. Panelists included: retired Chief Fiscal Policy Advisor for the Senate President pro Tempore Diane Cummins, Russ Gould of Wachovia Bank, retired Los Angeles County Administrative officer David Janssen, and Wisconsin Counties Association Executive Director Mark O'Connell.

Motion and second to accept policy committee recommendation to form a task force on state-local fiscal relationships. Motion carried unanimously.

The policy committee also received a presentation by *California Forward*, a bi-partisan organization that has developed principles and proposals to reform California's governance. Their goal is to work with the Legislature to reform California's governance. If that is ineffective,

they intend to put their issues on the ballot. The policy committee recommended that the Board of Directors endorse *California Forward's* reform principles as contained in the briefing materials.

Motion and second to endorse the *California Forward* principles.

Substitute Motion and second to approve the *California Forward* principles in concept and refer the item to the newly-created State-Local Fiscal Reform Task Force. Motion carried unanimously.

Health & Human Services. Supervisor Liz Kniss, Vice-chair of the CSAC health & Human Services policy committee, presented the committee's report from the meeting held on December 1, 2008. The committee received reports regarding mental health programs, Proposition 63, human services funding issues, the California Children's Services program, and the 2-1-1- system. The next policy committee meeting is scheduled for January 8, 2009, to further discuss changes to the CSAC Platform. No action items were brought forward for consideration by the board of Directors.

Housing, Land Use & Transportation. Supervisor Mike McGowan, Chair of the CSAC Housing, Land Use & Transportation policy committee, presented the committee's report from the meeting held on December 1, 2008. The committee received reports regarding climate change, transportation, and the Local Streets and Roads needs Assessment. No action items were brought forward for consideration by the Board of Directors.

5. CSAC PAC TASK FORCE RECOMMENDATIONS

The CSAC PAC Task Force recommended that the Board of Directors approve an amendment to the CSAC Policy and Procedures manual to incorporate a policy for the formation of issue-specific political action committees (PAC) and the process by which such a committee is formed and disbanded. This recommendation was approved by the Executive committee on October 9. Specific language follows:

Recognizing that there is an increasing trend toward resolving public policy issues at the ballot in California, CSAC is prepared to participate financially in campaigns for or against those measures that have a direct impact on counties' authority, function, or fiscal health. Staff recommendation for such participation will be presented to CSAC officers, who may then direct staff to bring the issue to the Executive Committee. The Executive Committee will evaluate the issue and make a recommendation for action to the Board of Directors based on existing CSAC Legislative Platform principles, or in the absence of clear existing policy, based upon direct impact, if any, to county government. Staff may also recommend options for financial participation in a campaign, such as the formation of a political action committee (PAC) for purposes of fundraising for such activities or other means of financial participation.

If the Board of Directors, with a 2/3 vote of the membership approving, approves financial participation for purposes of financially supporting or opposing a given issue, staff will establish a financial participation plan for approval. CSAC will abide by all state laws governing political reporting and use of funds and will rely upon legal counsel opinion and analysis to ensure that funds are identified and segregated in accordance with such laws and regulations. At no time will public funds be utilized in any manner in support of an issue campaign. CSAC shall segregate and account for public and private funds accordingly, ensuring that at no time will public funds be utilized for campaign-related activities, including overhead and other administrative costs. If the formation of a PAC is approved, the PAC will function to support CSAC activities related to the specific issue and may be discontinued upon resolution of the issue by a majority vote of the Board of Directors.

Motion and second to approve recommendation from the CSAC PAC Task Force to amend the CSAC Policy and Procedures manual incorporating above language related to the formation of an issue-specific PAC. Motion carried unanimously.

6. PROPOSED SCHEDULE OF 2009 BOARD OF DIRECTORS MEETINGS

President Gordon presented the following proposed 2009 Board of Directors meeting dates for approval: March 19, May 28, September 10, and November 19.

Motion and second to approve proposed schedule of meetings for 2009. Motion carried unanimously.

7. RESOLUTION AUTHORIZING EXECUTIVE DIRECTOR TO CONDUCT CSAC BUSINESS

President Gordon requested support of the annual resolution authorizing the Executive Director to conduct business on behalf of CSAC, as contained in the briefing materials.

Motion and second to adopt resolution authorizing the Executive Director to conduct CSC business. Motion carried unanimously.

8. INSTITUTE FOR LOCAL GOVERNMENT (ILG) UPDATE

JoAnne Speers, Director of the Institute for Local Government (ILG), presented a report regarding current activities. She distributed copies of ILG's most recent publications: *A Local Official's Guide to Intergovernmental Conflict Resolution*, and *A Local Official's Guide to Immigrant Civic Engagement*. Both of these publications are also available on the ILG website. The Institute has been collaborating with the Public Policy Institute of California (PPIC) on a study on local government efforts regarding climate change. The study, *Climate Policy at the Local Level*, was released in November and is available on the PPIC website.

9. CCS PARTNERSHIP REPORT

Connie Busse, Director of the Cities, Counties, Schools (CCS) Partnership provided a report on the activities of the Partnership which is in its 11th year of operation. She indicated that the Partnership focused on three areas during 2008. They were: expanding the collaboration of the partners, childhood obesity and the related policy issues, and foster youth.

CCS, in partnership with the California School Boards Association, is developing a guide titled *Building Collaboration: Tools and Ideas for Creating Active Living Health Eating Communities*, which will be published in spring 2009. Its purpose is to equip school board members with the tools to lead local collaborations on healthy living for children.

The Conditions of Children Task Force began its work in 2005. It is comprised of supervisors, council members and school board members. In 2008, the task force focused on foster youth and developed a report. That report will be presented to the CCS Partnership Board in February 2009. The task force will be suspended in 2009 to allow staff to focus on efforts to jointly address the California budget process. Also, it was noted that NACo is collecting "best practices" on this topic from counties throughout the country and will be posting them on the NACo website.

Ms. Busse announced that the CCS Partnership will be forming a joint task force on state-local fiscal relationships and requested CSAC participation. The Board of Directors agreed to authorize CSAC participation in the task force. However, it was noted that this action must be ratified at a later meeting since it was not originally slated as an action item.

10. NACO GOVERNANCE TASK FORCE REPORT

Supervisor Greg Cox, Chair of the NACo Governance Task Force, presented a report on the work of the NACo Governance Task Force. The task force was appointed by NACo President Don Stapley to focus on three major areas: leadership selection, leadership authority and organizational issues. It is comprised of 27 members from 21 states. Supervisor Cox outlined the current task force recommendations which will be presented to the NACo Board of Directors this week for review and input. A final set of recommendations will be considered by the NACo Board in July 2009.

President Gordon directed staff to bring the task force recommendations to the CSAC Executive Committee at their first meeting in 2009 for consideration. Any resulting feedback will then be forwarded to NACo.

11. CSAC FINANCE CORPORATION REPORT

Supervisor Joni Gray, CSAC Finance Corporation Board member, presented an update on Finance Corporation activities. CalTRUST, a public agency investment pool, currently has 63 active participants and assets exceeding \$519 million. Directors were urged to contact their county treasurer and encourage them to utilize the CalTRUST program if they are not already doing so.

12. CSAC CORPORATE ASSOCIATES PROGRAM REPORT

Staff reported that there are currently 83 private sector members in the CSAC Corporate Associates program. The program exceeded its annual meeting sponsorship fundraising goals for 2008. Many of this year's annual meeting exhibitors were Corporate Associates which contributed to the "sold out" status of the exhibit hall. A few of the corporate members were featured during the Wednesday luncheon session on energy issues.

13. STATE BUDGET UPDATE

In early November, the Governor called the Legislature into a fourth special session to deal with the current budget deficit. The Governor urged quick action to ensure that the state is able to meet its obligations through the fiscal year. Both houses of the Legislature convened, but very little public discussion has occurred. "Closed-door" discussions between the Governor and legislative leadership are ongoing. The Legislative Analyst's Office (LAO) released its report on the Governor's special session budget proposals and predicts a shortfall of \$28 billion for the current year and the upcoming budget year combined. Proposals to reduce and/or eliminate funding for county programs and services, in addition to deferrals of state payments to counties, will be considered at some point. It is anticipated that the CSAC State-Fiscal Reform Task Force will assist in guiding the association's position on these proposals as they surface.

CSAC and the Regional Council of Rural Counties (RCRC) are working on an educational program for new legislators.

Meeting adjourned.